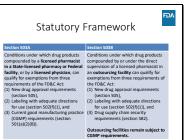


FDA Oversight of Compounding NABP Regional Conference - Districts 6, 7 and 8 San Antonio, October 11, 2017

Julie Dohm, JD, PhD Senior Science Advisor for Compounding, Center for Drug Evaluation and Research; Agency Lead for Compounding, FDA

#### Slide 2



#### Slide 3



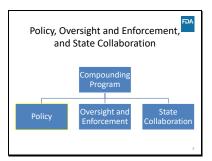
#### Compounders under Section 503A

- State-licensed pharmacies, Federal facilities, physicians
   Number in the many thousands
- Generally do not register with FDA
- Pharmacies primarily overseen by the states
   Frequency and depth of state oversight of pharmacies varies from state to state
   Compounding physicians are generally not routinely overseen by any regulatory body
   Quality standards vary from state to state

Outsourcing Facilities under Section 503B

- Section 503B defines "outsourcing facility" as a facility that: - Is engaged in the compounding of sterile drugs  $\,$
- Has elected to register as an outsourcing facility
- Complies with all of the requirements in section 503B
- In addition, an outsourcing facility:
   Is NOT required to be a licensed pharmacy, but compounding must be by or under the direct supervision of a licensed pharmacist
  - May or may not obtain prescriptions for identified individual patients

#### Slide 5



#### Slide 6

#### **Policy Goals**

- 1. Address significant public health concerns
- 2. Provide clarification on provisions of the law and answer questions presented by industry
- 3. Decrease regulatory burden to the extent possible without sacrificing critical public health protections
- 4. Clarify responsibilities of FDA and the states


#### Final Guidances and Regulations Issued

- · Final Guidances
  - Prescription requirement under section 503A
- Repackaging drugs
   Interim policies on compounding from bulk drug substances
   503B Product reporting

- Subservious reporting
   Subservious event reporting
   Subservious reporting
   Subservious reporting
   Compounding under section 503A
   Entities considering whether to register under section 503B
- Final Rules

   Modifications to the withdrawn or removed list under sections 503A and 503B

#### Slide 8

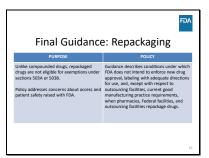
#### Final Guidance: Prescription Requirement Under Section 503A

#### Slide 9

#### Prescription Requirement Under Section 503A: Case Study

- Main Street Family Pharmacy
- Compounded methlyprednisolone acetate and other drugs
- 26 cases of fungal infections in patients in 17 states in 2013
- Drugs distributed without patient-specific prescriptions



#### Slide 11

#### Repackaged Drugs: Case Study

- Specialty Compounding
- Nationwide distributor
- Repackaged calcium gluconate under insanitary conditions and assigned
- long beyond-use-dates
- · 15 patients infected
- 2 patients died



#### Slide 12

#### Guidances and Regulations Under Development

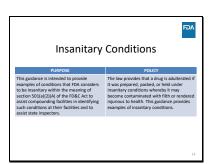


- Current good manufacturing practice requirements for outsourcing facilities
   Insanitary conditions
- 503B facility definition

- Radiopharmaceutical compounding
   Compounded drugs that are essentially a copy
   Mixing, diluting, or repackaging biological products
   Bulk drug substances lists
- Withdrawn or removed list


# CGMP Requirements for Outsourcing Facilities PURPOSE This guidance reflects FDA's ident to recognize the difference between compounding outsourcing facilities and conventional drug manufacturers, and to sallor CGMP requirements to the nature of the specific compounding operations, and to sallor CGMP requirements to the nature of the specific compounding operations and subject to the specific compounding operations maintaining the minimum standards necessary to protect patients from the risks of contaminated or otherwise substandard compounded drug products. TDA intends to promulgate more specific CGMP regulations for outsourcing facilities.

#### Slide 14





#### Why is the copies provision important?

- Compounded drugs pose a higher risk to patients than FDA-approved drugs. Compounded drugs have not undergone FDA premarket review for safety, effectiveness, and quality, and drugs compounded in accordance with section 503A are exempt from CGMP requirements.
   Numerous serious adverse events and poor compounding conditions and practices.

  The its right pean safety and the safety accordibility peans.
- Officions and packets.

  The restrictions on making drugs that are essentially copies ensure that pharmacists and physicians do not compound drugs for patients who could use an approved or, under section 503A, otherwise commercially available drug product.
- Unrestricted compounding of drugs that are essentially copies would also undermine the drug approval process.

#### Slide 17



#### Copies: Case Study

- Franck's Compounding Lab
- In 2012, more than 40 patients experienced infections, many resulting in permanent vision loss, from contaminated triamcinolone acetate and brilliant blue G ophthalmic injections distributed nationwide.
- FDA-approved triamcinolone acetate may have been medically appropriate for the patients.

#### Slide 18

#### Mixing, Diluting, or Repackaging **Biological Products**

Biological products abglet to licensure are not eighbe for exemptions under section. DRIR global for exemptions under section S03.04 or 5038 from requirements of the FDB.
Act or PTS Act.
Policy is to address concerns about access and posternt safety varied with FDB.

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#### Mixing, Diluting, or Repackaging Biological Products – Case Study

- BIOlogical Products Case s

  Eastern Pharmacy

  At least 37 patients experienced eye infections after receiving intravitreal injections of repackaged Avastin and Lucentis, that was contaminated.

  Long beyond-use-dates

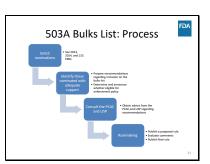
  Repackaged under non-sterile conditions

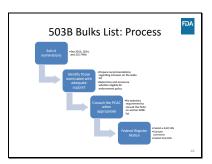
  Since 2007, more than 100 adverse events associated with repackaged Avastin that may have been contaminated

## Slide 20

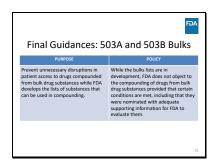
#### **Bulk Drug Substances**

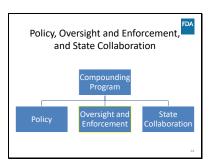
- 503A bulks list (rulemaking)
- 503B bulks list (Federal Register notice)
- Final guidances



#### Slide 23








#### Slide 26

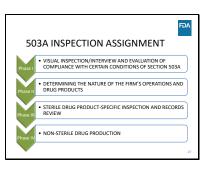
#### **FDA Surveillance Inspections**

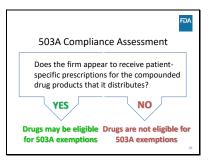


- FDA intends to focus its surveillance inspections on outsourcing facilities and other compounders that ship large volumes of compounded drugs to multiple states, which could help for a distinguish on a patient specific compounded drugs and should consider registering as outsourcing facilities;

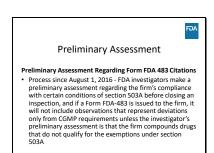
  Focus FDA oversight on facilities that, should quality issues occur, have the potential to affect the largest number of patients;

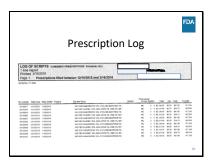
  Target FDA oversight in a manner that is useful to states, especially for those who are not able to conduct frequent oversight of nonresident pharmacies.
- PDA does not intend to conduct surveillance inspections of the vast majority of compounders that do not elect to register as outsourcing facilities and are primarily regulated by the states.



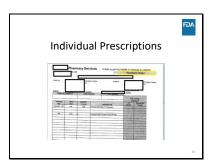



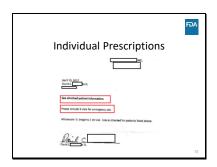
#### Slide 29

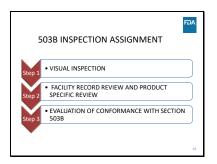





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#### 503B Inspection Assignment

#### <u>Visual Inspection</u>

- 1. General Work Environment and Equipment

- Aseptic Operations
   Process and Facility Design
   Environmental and Personnel Monitoring
- 5. Product Inspection6. Equipment, Containers, and Closures
- 7. Lyophilization Process Sterility Control
- 8. Packaging and Labeling Control

#### Slide 35





#### 503B Inspection Assignment

#### Facility Record Review

- 1. Master Formulation and Batch Records
- 2. Sterility, Endotoxin Test
- 3. Potency and Preservative Testing
- 4. Pressure Differential Limits
- 5. Environmental/Personnel Monitoring
- 6. Media Fills/Process Simulations
- 7. Qualification of the ISO 5 Area

#### Slide 36





#### 503B Inspection Assignment

503B Conformance Evaluation

- Licensed Pharmacist Supervision
   State Pharmacy Licensure
- 3. Drug Reporting Information
- Bulk Drug Substances
   Drug Products Withdrawn or Removed from the Market
- 6. Compounded Drug Product Labels and Containers
- 7. Wholesaling Prohibition
- 8. Adverse Event Reporting


- Frequent Inspectional Findings

Insanitary conditions
CGMP violations (only applicable to outsourcing facilities and pharmacies not in compliance with section 503A)
Non-compliance with ne conditions of section 503A

Lack of patient-specific prescriptions
Bulks that cannot be used in compounding (e.g., domperidone)

Drugs on the withdrawn or removed list
Non-compliance with the conditions of section 503B

Labeling deficiencies
Failure to submit a product report

Bulks that cannot be used in compounding (e.g., domperidone)

#### Slide 38

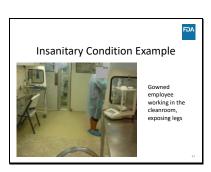


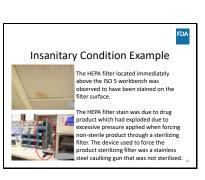
#### Slide 39

# **Insanitary Condition Example** Filth under the hood including multiple pieces of medical supply waste and dust build up in the pre-filter for the ISO 5 hood



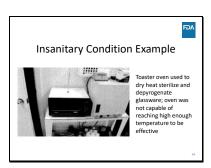

#### Slide 41

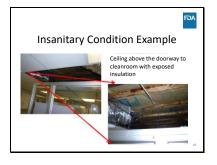






#### Slide 44








#### Slide 47



#### Slide 48



Lack of Routine Surface, Personnel, and Viable and Nonviable Air Count Air Monitoring

- Sterility tests are <u>not</u> statistically reliable to ensure sterility of products.
- Firms need to be able to control and maintain their environment to minimize risk of contamination.



Lack of Routine Surface, Personnel, and Viable and Nonviable Air Count Air Monitoring

- Corrective actions, what's needed:

  Environmental/personnel monitoring SOPs that address equipment and supplies needed, methods used and frequency of performance

  COMP: Daily monitoring required

  SOBA: USP <797> recommends regular monitoring; minimal every 6 months

  Invoice of equipment and supplies needed

  Training records

  EM logs

#### Slide 50



#### Non-representative or Biased **Environmental Monitoring**

- For example:
   Not performing EM under dynamic/operational conditions no compounding has occurred that day
   Locations of samples not significant
   Cleaning and disinfecting occus before sampling
   Growth media do not contain "neutralizers" to prevent interference from any cleaning agent and/or disinfectant residue
   Growth media not demonstrated to be growth promotting
   Incubation not performed under temperatures that promote growth.

#### Slide 51



#### Non-representative or Biased **Environmental Monitoring**

- · Corrective actions, what's needed:
- Revised environmental/personnel monitoring SOPs that address the conditions and location in which EM is be performed
- Invoice of equipment and supplies needed
- Training records
   EM logs
- May also want to observe revised procedure in action (repeat inspection)



#### Cleaning and Disinfecting Issues

- Microbial contamination is brought into the cleanrooms through personnel and supplies. The amount of microbes present needs to be controlled and minimized.
- Examples:

- in an ISO-5 area

  No routine use of sporicidal disinfectant

  Inadequate contact time for disinfectant

  Failure to clean and disinfect from clean to dirty

  Failure of aseptic operators to frequently disinfect gloves during aseptic manipulations

  Failure to adequately disinfect supplies and equipment entering from non-classified areas to ISO-5 area

#### Slide 53



#### Cleaning and Disinfecting Issues

- Corrective actions, what's needed:
- Revised SOP that addresses deficiencies.
- Invoices of needed supplies.
- Training material and training records.

May also want to observe revised procedure in action (repeat inspection).

#### Slide 54



#### **Gowning Issues**

- Personnel are the primary source of microbial contamination in a pharmacy cleanroom and represent the principal risk to product.
- Examples:
- Non-sterile gowning items:
   Insanitary condition guidance and USP <797>: sterile gloves required
   CGMP: all outer gowning items sterile on donning

- CGMP: all outer gowning nems sterile unsured in the sterile solution of the s




#### **Gowning Issues**

- Corrective actions, what's needed:
- Revised gowning SOPs that address the observed conditions
- Invoice of supplies needed
- Training material and records
- Recertification records
- May also want to observed revised procedure and activity in action (repeat inspection)

#### Slide 56



#### Qualification of the ISO-5

- ISO-5 unit (e.g. hood, BSC, glovebox) has not been demonstrated to produce unidirectional airflow under dynamic/operational conditions
- dynamic/operational conditions

   Smoke study not performed

   Smoke study performed, but not under dynamic conditions

   Requirement of CGMP, USP <7397; discussed in draft
  guidance on insanitary conditions

   The "so what?" sterile drug products, open to the
  environment, are protected from microbial contamination by
  the supply of "clean" undifferectional sirflow sweeping across
  the opening (no turbulence, no areas of stagnation)

Slide 57



#### Qualification of the ISO-5

- What does "dynamic conditions" mean?
- ISO-5 unit contains all equipment and supplies that are used in aseptic processing during the study
- The maximum number of personnel allowed in cleanroom are present during the study
- All aseptic operations and manipulations are simulated
- All of the above are capable of disrupting unidirectional airflow within ISO-5 unit




#### Qualification of the ISO-5

- Corrective actions, what's needed:
  - Revised SOP that addresses the observed deficiency (e.g., lack of smoke studies, inadequate smoke
- Certification/recertification of ISO-5 performed under dynamic conditions and supporting documentation
  - $\bullet \ \ {\sf Documentation} \ {\sf includes} \ {\sf certificate} \ {\sf and, preferably, video}$

#### Slide 59



#### Aseptic Technique Issues

- Examples:
- Disruption of unidirectional airflow by aseptic operator
   Touching with gloved hands the container closure surfaces that come into direct contact with the drugs
   Inadequate media fills/qualification of aseptic operator
   not performed under the most stressful or challenging conditions
- Aseptic operators' poor practices are frequently a major contributor to sterility failures.

#### Slide 60



#### Aseptic Technique Issues

- Corrective actions, what's needed:
- Revised SOP that addresses the deficiencies

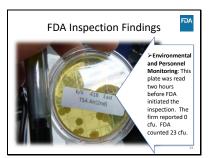
- revised SUP that addresses the deficiencies
   Invoice of supplies needed
   Training material and recertification records
   May also want to re-inspect to observe aseptic operators
   Appropriate cleanroom behavior of personnel is both a conscious awareness and a habit



#### Slide 62





#### Slide 65








#### Slide 68



This Fall: State Compliance Officer Educational Session on FDA Compounding Inspections

- FDA will provide an educational session on **November 28-29** at NABP's interactive Compliance Officer & Legal Counsel Forum.

  In addition to a review of FDA's assessment of 503A compliance and common observations identified at facilities, the session will cover FDA assessment of certain current good manufacturing practice requirements during outsourcing facility inspections, including review of:

   Aspetic operations

   Process and facility design
   Records

   Records

#### Slide 69

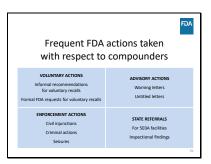


When does FDA take regulatory action?

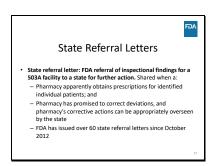
Examples of factors that may inform whether to take regulatory action / what action to take:

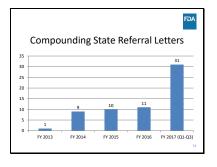
• The nature of the violation

- Risk to public health
- Lack of sterility assurance
   Actual contamination
- Prior violations
- The overall adequacy of the firm's corrective action
- Whether documentation of the corrective action was provided



#### Slide 71






#### Voluntary Actions: **Compounding Recalls**

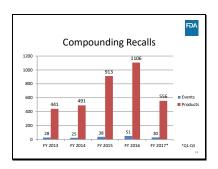
FDA

- Since October 2012 there have been over 170 recall events involving compounded drugs, many due to conditions and practices resulting in a lack of drug sterility assurance

   FY 2013 28 recall events

   FY 2015 38 recall events
- FY 2015 58 recall events
   FY 2016 51 recall events
   FY 2017 30 recall events (Q1-Q3)
   Since October 2012 FDA has issued four letters formally requesting firms to recall compounded drugs after they refused informal recommendations

#### Slide 74



#### Slide 75

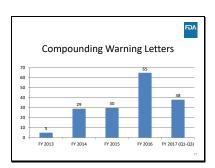
#### Voluntary Recalls: Examples

- Potency
  - Voluntary recall of compounded multivitamin capsules containing high amounts of Vitamin D3 (Cholecalciferol). FDA received reports of several adverse events potentially associated with these compounded capsules made by this firm. (November 2015)
- Labeling
- Voluntary recall of compounded drug products due to concerns over mislabeling. FDA received two adverse event reports from patients taking drug products labeled as biotin but actually contained a different drug. Products were shipped to multiple states. (March 2016)
- Sterility Assurance
  - Voluntary nationwide recall of all drug products intended to be sterile due to lack of sterility assurance. Among other deficiencies, the firm's environmental monitoring showed persistent microbial contamination in sterile processing areas. (March 2017)


# Warning Letters Warning letters: Communicate the Agency's position Issued to achieve voluntary and prompt corrective action Generally used when there is no history of repart violations.

- FDA has issued over 160 warning letters to compounders since October 2012
   Insanitary conditions
   Failure to comply with conditions of sections 503A or 503B
   Violations of new drug approval, labeling with adequate directions for use, and CGMP provisions of the Act

#### Slide 77



#### Slide 78

#### **Enforcement Actions: Injunctions**

- To prevent further production and/or distribution of adulterated, misbranded, and/or unapproved new drug products and to correct the root cause of the violations
- If a firm has a history of violations, and has promised to make corrections in the past, but has not made the corrections, an injunction may be necessary to stop or prevent the violation.



#### Injunction: Medistat, 2017

- On July 6, 2017, an order of permanent injunction was entered against Medistat (Foley, Alabama).
  The order prohibits Medistat, its owners, and pharmacist-in-charge from manufacturing holding, and distributing drugs until they comply with the FD&C Act and its regulations.

  Medistat manufactured and distributed purportedly sterile drug products that were adulterated because the drugs were made under insanitary conditions and in violation of current good manufacturing practice requirements under the FD&C Act.

Slide 80



#### Criminal Charges: Pharmakon, 2017

- On June 22, 2017, the owner and director of compliance of an Indiana compounding facility named Pharmakon Pharmaceuticals Inc. were charged criminally in connection with defrauding the United States and distributing adulterated compounded drugs.

  The indictment alleges that in early February 2016, Pharmakon distributed superpotent morphine sulfate, an opioid typically used for relief of moderate to severe acute and chronic pain, to hospitals. Three infants at the Indiana hospital received the morphine sulfate which was nearly 25 times the strength indicated on its label; one infant of the three was taken by emergency helicopter to a nearby children's hospital.

Slide 81



#### Compounding Incidents and Risk Alerts

- FDA inspections and subsequent actions are often triggered by reports of incidents from healthcare practitioners, patients, and others.
   FDA frequently conducts extensive follow-up of such reports, and endeavors to share the results publicly when in the interest of public health.
- Going forward we will be posting "compounding risk alerts" to inform healthcare practitioners, compounders, and patients of the risks associated with compounded drugs.

# FDA

# 2017: compounded curcumin product linked to one illness and one death

- Two patients given infusions of curcumin (a component of turmeric) with polyethylene glycol (PEG) 40 castor oil to treat eczema and low blood platelets experienced severe hypersensitivity reactions. One patient subsequently died.
- Risks illustrated by this case include:
- use of an ungraded inactive ingredient
- subpotency
- presence of impurities
- lack of evidence that IV curcumin is safe or effective for these uses



#### Slide 83



# 2017: compounded eye injections linked to vision problems in 43 patients

 At least 43 patients received eye injections of a drug containing triamcinolone (steroid) and moxifloxacin (anti-infective) compounded by a Texas pharmacy.



 Patients developed vision impairment (blurred or decreased vision), loss of color perception, glare, halos, pain, and loss of balance among other symptoms.

#### Slide 84



# 2016: compounded morphine sulfate linked to adverse events in three infants

 Three infants received a compounded morphine sulfate preparation at a strength 20-fold greater than that indicated on the prepared label.



 After receiving this adverse event report, FDA inspected the compounding facility where this product was made and observed insanitary conditions, including poor sterile production practices. The facility subsequently recalled all products intended to be sterile and ceased sterile compounding.

## FDA

#### State Transfer Letters

- When appropriate, FDA intends to transfer a complaint (e.g., product quality) or incident (e.g., adverse event) report about a compounded a drug to the state regulator for appropriate follow-up.
  FDA does not intend to investigate the complaint or incident report because the state regulator appears to have the primary responsibility to address the matter.
  Possible criterion: Drug is compounded in a facility that only ships compounded drugs intrastate.
  FDA is currently developing procedures for this process.

#### Slide 86



#### Slide 87

#### State Collaboration



- Objectives:
   Seek to ensure clear lines of accountability
   Other "who is on the flagole," i.e., primarily responsible for oversight of compounders, depending on the nature of their operations
   Compounders, depending on the nature of their operations
   Share updates on FDA/State popility and enforcement matters
   Identify opportunities for improved FDA/State collaboration

- Opportunities for collaboration:

  Annual Intergovernmental Working Meetings
  Action tense to improve collaboration
  Frequent teleconferences with state officials regarding specific statements of the collaboration of Pharmacy Monthly meetings with the National Association of Boards of Pharmacy


Thank You - C	Questions?
PA (OC)	
U.S. Department of Health an Food and Drug Administration	d Human Services
FDA contact for state regula	ators: iga@fda.hhs.gov
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